

Message Text

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 3388

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMCONSUL DUSSELDORF

AMCONSUL HAMBURG

AMEMBASSY LONDON

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AMCONSUL ZAGREB

C O N F I D E N T I A L SECTION 01 OF 03 BONN 09932

E.O. 11652: GDS

TAGS: PFOR, GW, YO

SUBJECT: TITO VISIT TO FRG

SUMMARY: THE GERMANS ARE LOOKING FORWARD TO THE TITO
VISIT, WHICH BEGINS MONDAY, JUNE 24, WITH CONSIDERABLE

EQUANIMITY AS REGARDS SUBSTANCE BUT WITH SOME UNDER-
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STANDABLE NERVOUSNESS ABOUT SECURITY. FORMALLY SPEAKING,

TITO'S HOST IS THE OUTGOING PRESIDENT HEINEMANN.
HOWEVER, MOST OF TITO'S TIME WILL BE SPENT IN CONVERSATIONS WITH CHANCELLOR SCHMIDT AND FORMER CHANCELLOR BRANDT, AS WELL AS ON VISITS IN NORTH RHINE-WESTPHALIA AND HAMBURG. THERE ARE NO MAJOR BILATERAL PROB-

LEMS TO BE OVERCOME AND BOTH SIDES ARE INCLINED TO SEE THE MAIN SIGNIFICANCE OF THE VISIT IN ITS SYMBOLISM.
END SUMMARY

1. THIS IS THE FIRST OFFICIAL VISIT TO THE FRG BY A YUGOSLAV HEAD OF STATE. ALONG WITH THE BRANDT VISIT TO YUGOSLAVIA IN APRIL 1973, IT IS REGARDED AS A MILESTONE IN THE BILATERAL RELATIONS BETWEEN THE TWO COUNTRIES, MARKING A TURNING AWAY FROM A PAST WHICH CANNOT BE FORGOTTEN BUT WHICH ALSO CANNOT BE ALLOWED TO GOVERN THE FUTURE. THE GERMANS IN PARTICULAR HOPE THAT IT WILL CONTRIBUTE TO THE CREATION OF A NEW "QUALITY" IN FRG/YUGOSLAV RELATIONS, CHARACTERIZED BY A SPIRIT OF COOPERATION BASED ON THE EXTENSIVE HUMAN TIES BETWEEN THE TWO COUNTRIES (E.G., OVER 500,000 YUGOSLAV GUEST WORKERS IN THE FRG AND 1.7 MILLION GERMAN VISITORS TO YUGOSLAVIA LAST YEAR) AND ON RECOGNITION OF A VARIETY OF COMMON INTERESTS AND PROBLEMS WHICH ARE COMPLICATED BUT RENDERED NO LESS IMPORTANT BY THE DIFFERENCES IN THEIR POLITICAL SYSTEMS AND POLITICAL ALIGNMENT.

2. ADDRESSEES ARE AWARE THAT THE FUTURE OF YUGOSLAVIA -- GIVEN TITO'S AGE, THE EVERPRESENT CENTRIFUGAL TENDENCIES IN THE BALKANS, AND THE DIFFICULTIES INHERENT (PERHAPS ESPECIALLY IN A PERIOD OF DETENTE) IN TITO'S TIGHT-ROPE WALK BETWEEN EAST AND WEST -- HAS BEEN VERY MUCH ON THE MINDS OF MANY GERMAN DIPLOMATS AND POLITICIANS IN RECENT MONTHS. GERMAN CONCERN OVER THE INTEGRITY OF YUGOSLAVIA AND OVER THE MAINTAINANCE OF ITS NON-ALIGNED COURSE WILL, OF COURSE, NOT BE BROACHED IN ANY EXPLICIT WAY DURING THE TITO VISIT. HOWEVER, IT IS VERY MUCH A PART OF THE BACKGROUND. IT UNDERLIES THE POSITIONS THE GERMANS HAVE TAKEN ON A NUMBER OF CONCRETE ISSUES --
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E.G. THE GOVERNMENT'S DETERMINATION TO PUSH THROUGH A DM 700 MILLION DEVELOPMENT ASSISTANCE CREDIT FOR YUGOSLAVIA IN THE FACE OF CONSIDERABLE CRITICISM FROM THE PARLIAMENTARY OPPOSITION AND THE PRESS. IT ALSO MEANS THAT THE GERMAN HOSTS WILL BE PARTICULARLY SENSITIVE TO ANY INDICATIONS THE VISIT MAY PROVIDE ABOUT CURRENT YUGOSLAV WORRIES AND POLICY PREOCCUPATIONS.

3. TITO IS COMING WITH A PARTY OF ABOUT 40 WHICH WILL INCLUDE FOREIGN MINISTER MINIC, SLOVENIAN REPUBLIC PRESIDENT KRAJGER, AND TRADE MINISTER LUDVIGER. THE PARTY WILL BE STAYING AT GYMnich CASTLE NEAR COLOGNE. IN ROUGH OUTLINE THE PROGRAM IS AS FOLLOWS:

JUNE 24

- ARRIVAL 11 A.M.
- LUNCH HOSTED BY PRESIDENT HEINEMANN
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FTERNOON: SEPARATE MEETINGS BETWEEN TITO AND CHANCELLOR, GENSCHER AND MINIC

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- EVENING: DINNER HOSTED BY HINEMANN AT
SCHLOSS BRUEHL

JUNE 25

- WREATH-LAYING CEREMONY
- MEETING BETWEEN TITO AND SCHMIDT INCLUDING

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FOREIGN MINISTERS

- SMALL LUNCHEON HOSTED BY CHANCELLOR
- AFTERNOON: MEETING BETWEEN TITO AND BRANDT AT
GYMNICH
- EVENING - RETURN DINNER GIVEN BY TITO AT
GYMNICH

JUNE 26

- MORNING: PROGRAM IN NORTH RHINE-WESTPHALIA UNDER
AEGIS OF LAND GOVERNMENT
- AFTERNOON: PLENARY SESSION OF DELEGATIONS
- EVENING: PRIVATE DINNER WITH BRANDT

JUNE 27

MORNING: PROGRAM IN HAMBURG
DEPARTURE FROM HAMBURG FOR YUGOSLAVIA

4. PLEAS NOTE THAT THE YUGOSLAVS ARE CONTINUING TO
INSIST FOR SECURITY REASONS THAT ALL DETAILS REGARDING
THE SCHEDULE BE HELD CONFIDENTIAL

L. THE FONOFF HAS TOLD

US THAT FROM A SECURITY STANDPOINT THE FRG REGARDS THIS
AS THE MOST DIFFICULT STATE VISIT IT HAS EVER STAGED.

5. SEVERAL BILATERAL AGREEMENTS HAVE BEEN COMPLETED OR
ARE UNDER NEGOTIATION: E.G. GOVERNMENTAL AGREEMENT ON
A 700 MILLION DM CREDIT; DOUBLE TAXATION AGREEMENT;
INVESTMENT PROMOTION; TECHNICAL AND SCIENTIFIC COOPERATION;
LEGAL ASSISTANCE AND EXTRADITION; AND TOURISM.
HOWEVER, THE FOREIGN OFFICE DOES NOT EXPECT ANY OF
THESE AGREEMENTS TO BE CEREMONIOUSLY CONCLUDED DURING
THE TITO VISIT. ACCORDING TO OUR SOURCE, THE YUGOSLAVS
SPECIFICALLY STRESSED THEIR PREFERENCE NOT TO HAVE THE
VISIT SERVE AS A KIND OF UMBRELLA FOR THE CONCLUSION

OF BILATERAL AGREEMENTS, EVIDENTLY FEELING THAT THIS
WOULD DETRACT FROM THE SYMBOLIC QUALITY OF THE VISIT.

6. COMMENT: AGREEMENT HAS BEEN REACHED ON THE FINAL
DETAILS OF THE DM 700 MILLION CREDIT WHICH, IN THE FORM
OF A GOVERNMENTAL AGREEMENT, WAS INITIALED
ON JUNE 20. IT PROVIDES FOR GRANTING THE CREDIT HALF
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IN THE FORM OF COMMODITY ASSISTANCE AND HALF AS
PROJECT ASSISTANCE, THE LATTER TO BE DEVOTED (IN
ACCORDANCE WITH YUGOSLAV WISHES AND COUNTER TO THE
ORIGINAL DESIRES OF THE FRG AID MINISTRY) ENTIRELY TO
THE PLANNED ELECTRICAL TRANSMISSION LINE. DESPITE WHAT
OUR FONOFF SOURCE TOLD US, WE ARE INCLINED TO THINK
THAT THIS AGREEMENT AT LEAST WILL BE SIGNED DURING THE
VISIT. END COMMENT

7. THE YUGOSLAVS HAVE RAISED A NUMBER OF PROBLEMS FOR
THE FRG IN WORKING ON A DRAFT COMMUNIQUE:

A. THE YUGOSLAVS WANT A PASSAGE STATING THAT THE
FRG WILL WORK TOWARDS COMPLETE ELIMINATION OF TERRORIST
ACTIVITIES BY YUGOSLAV GROUPS. THE FRG IS NOT
IN A POSITION TO AGREE TO SO SPECIFIC AN UNDERTAKING AND

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IS ASKING FOR A VAGUER FORMULATION COUCHED IN TERMS OF
RECIPROCITY.

B. THE YUGOSLAVS ARE PRESSING FOR PASSAGE ON THE
MIDDLE EAST WHICH WOULD CALL FOR ISRAELI WITHDRAWAL
FROM ALL OCCUPIED TERRITORIES. THE FRG IS SEEKING AN
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ALTERNATIVE VERSION REFERRING SIMPLY TO FULFILLMENT OF
RELEVANT SECURITY COUNCIL RESOLUTIONS.

C. THE YUGOSLAVS WANT A PASSAGE CALLING FOR THE
BANNING OF CHEMICAL WEAPONS AND A CESSATION OF ALL
NUCLEAR TESTS.

D. THE YUGOSLAVS ARE SEEKING A PASSAGE TO REFLECT
THEIR PROMINENT ROLE IN THE NON-ALIGNED WORLD ALONG THE
LINES THAT BOTH SIDES FAVOR AND WILL WORK FOR "CONSIS-
TENT ELIMINATION OF COLONIALISM, NEO-COLONIALISM, AND
RACIAL DISCRIMINATION."

8. WE NOTE WITH INTEREST THAT THE FOREIGN
OFFICE HAS PUT INTO THE SCHMIDT AND GENSCHER BRIEFING
BOOKS A SECTION ON THE LESSONS TO BE LEARNED FROM THE
RECENT SPECIAL SESSION OF UNGA. THIS BRIEFING NOTE

SPECIFICALLY POINTS TO THE DANGERS INHERENT IN TACTICS
USED BY NON-ALIGNED COUNTRIES AT THE SPECIAL
SESSION, ESPECIALLY THE USE OF "AUTOMATIC MAJORITIES"
TO FORCE RESOLUTIONS THROUGH WITHOUT SERIOUS CONSIDERA-
TION OF ALL ALTERNATIVES PROPOSED BY REPRESENTATIVES
OF THE MINORITY.
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